FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2022

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### INDEPENDENT AUDITORS' REPORT



The Honorable Mayor and Members of the Board of Aldermen CITY OF ELSBERRY, MISSOURI

### **Opinions**

We have audited the accompanying modified cash basis financial statements of the governmental activities, the business-type activities and each major fund, and the aggregate remaining fund information of the City of Elsberry, Missouri, as of and for the year ended December 31, 2022, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective modified cash basis financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the City of Elsberry, Missouri, as of December 31, 2022, and the respective changes in modified cash basis financial position for the year then ended in accordance with the modified cash basis of accounting described in Note 1.

### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of City of Elsberry, Missouri, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirement related to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### Emphasis of Matter - Basis of Accounting

We draw attention to Note 1 of the financial statements, which describes the basis of accounting. The financial statements are prepared on the modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United State of America. Our opinions are not modified with respect to this matter.

### Responsibility of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the modified cash basis of accounting described in Note 1 and for determining that the modified cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about City of Elsberry, Missouri's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal controls. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risk of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of City of Elsberry, Missouri's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about City of Elsberry, Missouri's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

### Other Information

Management is responsible for the other information included in the annual report. The other information comprises the Management's Discussion and Analysis, budgetary comparison information, schedule of changes in net pension liability (asset) and related ratios, and schedule of employer contributions but does not include the basic financial statements. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Deal & Company

St. Charles, Missouri October 13, 2023

### CITY OF ELSBERRY, MISSOURI MANAGEMENT'S DISCUSSION AND ANALYSIS DECEMBER 31, 2022

The discussion and analysis of the City of Elsberry's financial performance provides an overview and analysis of the City's financial activities for the fiscal year ended December 31, 2022. It should be read in conjunction with the accompanying basic financial statements.

### FINANCIAL HIGHLIGHTS

- On a government-wide basis, the assets and deferred outflows of the City exceeded its liabilities and deferred inflows for the most recent fiscal year by \$5,471,772. Of this amount, \$3,517,844 (unrestricted net position) may be used to meet the government's ongoing obligations to citizens and creditors.
- As of the close of the current fiscal year, the City's governmental funds reported combined ending fund balance of \$188,851. The proprietary funds reported combined ending fund balance of \$4,534,126.
- At the end of the current fiscal year, unassigned fund balance for the general fund was a negative \$339,975.

### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis is intended to serve as an introduction to the City's financial statements. The City's financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains additional supplementary information.

### **Government-wide Financial Statements**

The government-wide financial statements are designed to provide readers with a broad overview of the City's finances in a manner similar to a private-sector business. Note the government-wide financial statements exclude fiduciary fund activities. For the most part, the effect of interfund activity has been removed from these statements. Individual funds are not displayed but the statements distinguish governmental activities, which normally are supported by taxes and general revenues, from business-type activities, which rely to a significant extent on fees and charges to external customers for support. The City does not have any business-type activities.

The statement of net position presents information on all of the City's assets, deferred outflows of resources, and liabilities, and deferred inflows of resources with the difference between them reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The statement of activities presents information showing how the City's net position changed during the most recent fiscal year.

The City has elected to utilize a modified cash basis of accounting as explained in Note 1 of the notes to the financial statements.

### **Fund Financial Statements**

Separate financial statements are provided for governmental funds with major individual governmental funds reported as separate columns in the fund financial statements.

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, the governmental fund financial statements do not report long-term assets or liabilities. These funds use fund balance as their measure of available spendable financial resources at the end of the period. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statement, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financial decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balance provide a reconciliation to facilitate this comparison between governmental funds and the government-wide governmental activities.

The City maintains two individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund and Cemetery. The General Fund is considered to be a major fund, while the Cemetery Fund is considered a nonmajor fund.

The City adopts an annual appropriated budget for all of its funds. Budgetary comparison statements have been provided for the General Fund and Cemetery Fund to demonstrate legal compliance with the respective adopted budget.

#### **Notes to the Financial Statements**

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found immediately following the basic financial statements.

### **Supplementary Information**

In addition to the financial statements and accompanying notes, certain supplementary information has been provided.

### GOVERNMENT-WIDE FINANCIAL ANALYSIS

The City presents its financial statements under the reporting model pursuant to Governmental Accounting Standards Board Statement No. 34 (GASB 34), Financial Statements - and Management's Discussion and Analysis - for State and Local Governments.

A condensed version of the statement of net position follows:

### **Governmental Activities**

	Modified		
	Cash basis	GAAP basis	Increase
	2022	2021	(Decrease)
Current and other assets	\$ 552,085	\$ 239,313	\$ 312,772
Net pension asset	54,330	-	54,330
Capital assets, net	717,579	619,200	98,379
Total assets	1,323,994	858,513	465,481
Total deferred outflows of resources	20,309	140,966	(120,657)
Current and other liabilities	363,234	57,291	305,943
Long-term liabilities			
Total liabilities	363,234	57,291	305,943
Total deferred inflows of resources	43,423	21,780	21,643
Net position:			
Net investment in capital assets	717,579	619,200	98,379
Restricted	528,826	143,621	385,205
Unrestricted	(308,759)	156,587	(465,346)
Total net position	\$ 937,646	\$ 919,408	\$ 18,238

As noted earlier, net position may serve over time as a useful indicator of a city's financial position. As illustrated above, assets and deferred outflows exceeded liabilities and deferred inflows for the governmental activities by \$937,646 at December 31, 2022.

By far the largest portion of the City's net position \$527,826 reflects its investment in capital assets (e.g., land, building, and infrastructure) less any related debt used to acquire those assets still outstanding. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending.

An additional portion of the City's net position (11%) represents resources that are subject to external restrictions on how they may be used. The remaining balance of net position is a negative \$307,759 is unrestricted.

### **Business-type Activities**

Modified					
Cash basis	GAAP basis	Increase			
2022	2021	(Decrease)			
\$ 3,933,356	\$ 3,706,046	\$ 227,310			
5,157,297	5,404,815	(247,518)			
9,090,653	9,110,861	(20,208)			
106,753	310,707	(203,954)			
4,449,774	4,449,789	(15)			
4,556,527	4,760,496	(203,969)			
707,523	800,725	(93,202)			
3,826,603	3,549,640	276,963			
\$ 4,534,126	\$ 4,350,365	\$ 183,761			
	Cash basis  2022  \$ 3,933,356  5,157,297  9,090,653  106,753  4,449,774  4,556,527  707,523  3,826,603	Cash basis       GAAP basis         2022       2021         \$ 3,933,356       \$ 3,706,046         5,157,297       5,404,815         9,090,653       9,110,861         106,753       310,707         4,449,774       4,449,789         4,556,527       4,760,496         707,523       800,725         3,826,603       3,549,640			

Assets exceeded liabilities in the business-type activities by \$4,534,126 at December 31, 2022.

A portion of the City's net position (16%) reflects its investment in capital assets (e.g., land, building, and infrastructure) less any related debt used to acquire those assets still outstanding. The City uses these capital assets to provide water and sewer services to citizens; consequently, these assets are not available for future spending. The remaining portion of net position (84%) is unrestricted.

### **Governmental Activities**

As illustrated below, governmental activities increased the City's net position by \$239,810.

### **Governmental Activities**

	N	Modified					
	Cash basis		GAAP basis		Increase		
		2022	2021		(Decrease)		
Revenues:							
Program revenues:							
Charges for services	\$	274,705	\$	339,329	\$	(64,624)	
Capital grants and contributions		211,574		-		211,574	
General revenues:							
Sales taxes		348,525		258,891		89,634	
Property taxes		110,988		188,008	8 (77,0		
Other taxes		224,962		214,389	9 10,5		
Interest income		603		868		(265)	
Miscellaneous		4,917			4,917		
Total revenues		1,176,274	1,001,485			174,789	
Expenses:							
Administrative		411,404		332,899		78,505	
Public works		195,846		181,817		14,029	
Police department		265,691		212,474		53,217	
Court		32,813		40,581		(7,768)	
Culture and recreation		3,856		4,464		(608)	
Depreciation, unallocated		26,854		20,767		6,087	
Total expenses		936,464		793,002		143,462	
Increase (decrease) in net position		239,810		208,483		31,327	
Net position, beginning of year, as restated		697,836		710,925		(13,089)	
Net position, end of year	\$	937,646	\$	919,408	\$	18,238	

Total revenue increased \$174,789 from last fiscal year. This is mainly due to the receipt of additional ARPA grants, which the City is considering using for infrastructure improvements. Additionally, some differences are the result of the change from full accrual to the modified cash basis of accounting.

Total expenses increased \$143,462 from last fiscal year. The most significant differences relate to adjustments to salaries based on pension valuation calculations.

### **Business-Type Activities**

As illustrated below, business-type activities increased the City's net position by \$305,592.

### **Business-type Activities**

	Modified					
	C	Cash basis	G	AAP basis	Increase	
		2022		2021	(Decrease)	
Revenues:						
Operating revenues:						
Charges for services	\$	1,454,119	\$	1,443,623	\$	10,496
Nonoperating revenues:						
Grant income		-		209,554	\$	(209,554)
Interest income		5,413		5,852		(439)
Total revenues		1,459,532		1,659,029		(199,497)
Expenses:						
Operating expenses:						
Personnel services		37,101		37,326		(225)
Contractual services		591,546		563,905		27,641
Depreciation		254,730		240,771		13,959
Repairs and maintenance		48,879		31,492		17,387
Insurance		36,412		26,929		9,483
Operating supplies		15,385		35,137		(19,752)
Other services and charges		43,814		25,349		18,465
Utilities		40,445		40,336		109
Nonoperating expenses:						-
Interest and fiscal charges		88,628		93,263		(4,635)
Total expenses		1,156,940		1,094,508		62,432
Increase (decrease) in net position		202.502		56A 501		(261.020)
•		302,592		564,521		(261,929)
Net position, beginning of year, as restated	Ф.	4,231,534	ф.	3,785,844	<u> </u>	445,690
Net position, end of year	\$	4,534,126	\$	4,350,365	\$	183,761

Revenue in the City's Business-type Fund decreased \$199,497 or 12% in 2022 over 2011. This decrease was primarily due to an ARPA grant received in 2021 that will be used in the future for infrastructure improvements. Expenses increased \$62,432 or 5.7% in 2022 compared to 2021. Expenses increased due to an increase in the contract for the operation of the water and sewer operations and repairs and maintenance expenses for the systems.

### FINANCIAL ANALYSIS OF THE CITY'S FUNDS

The City uses fund accounting to ensure and demonstrate compliance with finance related legal requirements.

### **Governmental Funds**

The following table presents the amount of governmental funds revenue from various sources:

	N	Modified				
	C	ash basis	GAAP basis			Increase
		2022		2021	<u>(l</u>	Decrease)
Taxes	\$	684,475	\$	654,417	\$	30,058
Charges for services		219,875		267,011		(47,136)
Licenses and permits		11,080		6,871		4,209
Fines and forfeitures		43,750		72,318		(28,568)
Investment income		603		868		(265)
Grants		211,574		-		211,574
Miscellaneous		4,917		-		4,917
Total Governmental Revenues	\$	1,176,274	\$	1,001,485	\$	174,789

The increase in total revenues of \$174,789 represents an overall increase in revenue of 17.5%. The increase, as noted above, is due to an increase in grants in 2022 compared to 2021.

### CAPITAL ASSET AND DEBT ADMINISTRATION

### **Capital Assets**

At December 31, 2022, the City has invested in a broad range of capital assets, including land, building, improvements, equipment, and infrastructure. The City's capital assets consisted of:

### **Governmental Activities**

	2022	2021	Variance		
Land	\$ 403,106	\$ 403,106	\$ -		
Building and improvements	124,212	124,212	-		
Equipment and vehicles	229,218	197,020	32,198		
Infrastructure	382,708	289,513	93,195		
Total	\$1,139,244	\$1,013,851	\$ 125,393		

### **Business-type Activities**

	2022	2021	Variance
Building	\$ 40,261	\$ 40,261	\$ -
Equipment and vehicles	289,373	279,160	10,213
Infrastructure	7,622,639	7,560,639	62,000
Total	\$ 7,952,273	\$ 7,880,060	\$ 72,213

More detailed information on the City's capital position is presented in Note 5 to the financial statements.

#### **DEBT**

### Waterworks and Sewerage System Revenue Bonds - Series 2002

During 2004, the City issued Waterworks and Sewerage System Revenue Bonds for extension and improvement to the water and sewer system. The bonds are recorded in the Proprietary Fund and will be serviced by that fund. On December 31, 2022, the outstanding principal on the bonds was \$35,000.

### Combined Waterworks and Sewerage System Revenue Bonds - Series 2012

In 2012, the City approved the issuance of Combined Waterworks and Sewerage System Revenue Bonds for the purpose of acquiring, constructing, improving and extending the City's combined waterworks and sewerage system. This project is being administered by the USDA Rural Development. The debt is recorded in the Proprietary Fund and is serviced by that fund. On December 31, 2022, the outstanding principal on the debt was \$1,586,028.

### Combined Waterworks and Sewerage System Revenue Bonds - Series 2018

During 2018, the City approved the issuance of Combined Waterworks and Sewerage System Revenue Bonds for the purpose of acquiring, constructing, improving and extending the City's combined waterworks and sewerage system. The debt is recorded in the Proprietary Fund and is serviced by that fund. On December 31, 2022, the outstanding principal on the debt was \$2,828,746.

### ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS

To meet the needs of the City, the General Fund budget for fiscal year 2023 projects an increase of 10% for revenues and expenditures. Total budgeted expenditures in the Cemetery Fund remain constant.

### CONTACTING THE CITY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, investors and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives.

If you have questions about this report or need additional financial information, contact:

City Clerk City of Elsberry 201 Broadway Elsberry, Missouri 63343

### STATEMENT OF NET POSITION - MODIFIED CASH BASIS DECEMBER 31, 2022

	Governmental Activities		Business-type Activities		 Total
ASSETS	,	_		_	 _
Cash and investments	\$	107,698	\$	1,257,073	\$ 1,364,771
Due from other funds		-		344,981	344,981
Restricted assets:					
Cash and investments		444,387		2,331,302	2,775,689
Net pension asset		54,330		-	54,330
Capital assets - net					
Nondepreciable		403,106		-	403,106
Depreciable		314,473		5,157,297	 5,471,770
TOTAL ASSETS		1,323,994		9,090,653	10,414,647
DEFERRED OUTFLOWS OF RESOURCES	S				
Deferred outflows related to pension		20,309		-	 20,309
LIABILITIES					
Bonds held		18,253		-	18,253
Due to other funds		344,981		-	344,981
Deposits payable		-		106,753	106,753
Noncurrent liabilities:					
Due in one year		-		155,970	155,970
Due in more than one year		<u>-</u> _		4,293,804	 4,293,804
TOTAL LIABILITIES		363,234		4,556,527	4,919,761
DEFERRED INTFLOWS OF RESOURCES					
Deferred inflows related to pension		43,423		-	 43,423
NET POSITION					
Net investment in capital assets		717,579		707,523	1,425,102
Restricted for:					
Cemetery		107,698		_	107,698
Capital Improvements		421,128		_	421,128
Unrestricted		(308,759)		3,826,603	3,517,844
TOTAL NET POSITION	\$	937,646	\$	4,534,126	\$ 5,471,772

### STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS FOR THE YEAR ENDED DECEMBER 31, 2022

Net (Expense) Revenue and Change in Net Position Program Revenue Capital Charges for Grants and Governmental Business-type **Functions/Programs** Expenses Service Contributions Activities Activities Total Governmental Activities \$ \$ \$ \$ \$ Administrative 411,404 230,955 211,574 31.125 31,125 Public works 195,846 (195,846)(195,846)(221,941)Police department 265,691 43,750 (221,941)Court 32,813 (32,813)(32,813)Culture and recreation 3,856 (3,856)(3,856)Depreciation, unallocated 26,854 (26,854)(26,854)274,705 TOTAL GOVERNMENTAL ACTIVITIES 936,464 211,574 (450,185)(450,185)**Business-type Activities** Water and Sewer 1,156,940 1,454,119 297,179 297,179 1,728,824 211,574 (450,185)297,179 TOTAL PRIMARY GOVERNMENT 2.093,404 (153,006)Taxes: Sales 348,525 348,525 Property 110,988 110,988 Other 224,962 224,962 Interest income 603 5,413 6,016 Other miscellaneous revenue 4.917 4,917 689,995 5,413 TOTAL GENERAL REVENUES 695,408 302,592 CHANGE IN NET POSITION 239,810 542,402 NET POSITION - BEGINNING OF YEAR, AS PREVIOUSLY STATED 919,408 4,350,365 5,269,773 Prior period adjustment - correction (65,001)(65,001)Prior period adjustment - change in accounting principle (221,572)(53,830)(275,402)NET POSITION - BEGINNING OF YEAR, AS RESTATED 4,231,534 4,929,370 697,836 NET POSITION - END OF YEAR 937,646 4,534,126 5,471,772

The accompanying notes are an integral part of these financial statements.

### BALANCE SHEET - MODIFIED CASH BASIS - GOVERNMENTAL FUNDS DECEMBER 31, 2022

		N	Vonmajor		
	(	General		Cemetery	
		Fund		Fund	Total
ASSETS AND OTHER DEBITS					
Cash and investments	\$	-	\$	107,698	\$ 107,698
Restricted cash		444,387		-	444,387
TOTAL ASSETS	\$	444,387	\$	107,698	\$ 552,085
LIABILITIES					
Bonds held	\$	18,253	\$	-	\$ 18,253
Due to/from other funds		344,981		-	344,981
TOTAL LIABILITIES		363,234		-	363,234
FUND BALANCES					
Restricted for:					
Cemetery		-		107,698	107,698
Capital improvements		421,128		-	421,128
Unassigned		(339,975)		-	(339,975)
TOTAL FUND BALANCES		81,153		107,698	188,851
TOTAL LIABILITIES AND					
FUND BALANCES	\$	444,387	\$	107,698	\$ 552,085

## RECONCILIATION OF THE STATEMENT OF NET POSITION - MODIFIED CASH BASIS OF GOVERNMENTAL FUNDS TO THE BALANCE SHEET - MODIFIED CASH BASIS AS OF DECEMBER 31, 2022

Amounts reported for governmental activities in the statement of net position are different because:

Total fund balance per balance sheet	\$ 188,851
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.	717,579
The net pension asset reported in the governmental activities does not provide current financial resources and, therefore, is not reported in the funds.	54,330
Current deferred outflows and inflows of resources represent a consumption or acquisition of net position in a future period and, therefore, are not reported in the funds:	
Deferred outflows of resources - related to pension	20,309
Deferred inflows of resources - related to pension	 (43,423)
Net position of governmental activities	\$ 937,646

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES MODIFIED CASH BASIS GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2022

	General Fund		J		 Total
REVENUES					
Taxes	\$	658,877	\$	25,598	\$ 684,475
Charges for services		202,971		16,904	219,875
Licenses and permits		11,080		-	11,080
Fines and forfeitures		43,750		-	43,750
Investment income		465		138	603
Grants		211,574		-	211,574
Miscellaneous		3,917		1,000	 4,917
TOTAL REVENUES		1,132,634		43,640	1,176,274
EXPENDITURES					
Current:					
Administrative		416,068		-	416,068
Public works		185,867		47,934	233,801
Police department		265,691		-	265,691
Municipal court		32,813		-	32,813
Culture and recreation		3,856		-	3,856
Capital outlays		105,336		20,056	125,392
TOTAL EXPENDITURES		1,009,631		67,990	1,077,621
EXCESS OF REVENUES OVER					
(UNDER) EXPENDITURES		123,003		(24,350)	 98,653
NET POSITION - BEGINNING OF YEAR, AS					
PREVIOUSLY STATED		36,422		145,600	182,022
Prior period adjustment - change in accounting principle		(78,272)		(13,552)	(91,824)
NET POSITION - BEGINNING OF YEAR, AS RESTATED		(41,850)		132,048	90,198
FUND BALANCES - END OF YEAR	\$	81,153	\$	107,698	\$ 188,851

## RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS - MODIFIED CASH BASIS - TO THE STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS FOR THE YEAR ENDED DECEMBER 31, 2022

Amounts reported for governmental activities in the statement of activities are different because:

Change in fund balance-total governmental funds	\$	98,653
The cost of capital assets is allocated over their estimated useful lives and is reported as depreciation expense in the statement of activities.		(26,854)
The acquisition of capital assets requires the use of current financial resources but has no effect on net position.		125,392
Expenses related to providing pension benefits are reported using a different measurement focus in the statement of activities compared to the governmental fund statements.  Therefore, expenditures in the governmental fund were different from the expense		42 (10
reported in the statement of activities.  Change in not position of governmental activities	•	42,619
Change in net position of governmental activities	<b>3</b>	239,810

### STATEMENT OF NET POSITION PROPRIETARY FUND DECEMBER 31, 2022

### **ASSETS**

	Water Fund	Sewer Fund	Total
CURRENT ASSETS			
Cash and investments	\$ 309,059	\$ 948,014	\$ 1,257,073
Due to/from other funds	344,981	-	344,981
Restricted assets:			
Cash and investments	1,699,365	631,937	2,331,302
TOTAL CURRENT ASSETS	2,353,405	1,579,951	3,933,356
NONCURRENT ASSETS			
Capital assets:			
Depreciable, net of accumulated depreciation	2,196,022	2,961,275	5,157,297
TOTAL NONCURRENT ASSETS	2,196,022	2,961,275	5,157,297
TOTAL ASSETS	4,549,427	4,541,226	9,090,653
LIABILITIES			
CURRENT LIABILITIES			
Customer deposits	106,753	-	106,753
Current portion of long-term debt	82,439	73,531	155,970
TOTAL CURRENT LIABLILITIES	189,192	73,531	262,723
NONCURRENT LIABILITY			
Bonds payable, net of current portion	1,538,589	2,755,215	4,293,804
TOTAL LIABILITIES	1,727,781	2,828,746	4,556,527
NET POSITION			
Net investment in capital assets	574,994	132,529	707,523
Unrestricted	2,246,652	1,579,951	3,826,603
TOTAL NET POSITION	\$ 2,821,646	\$ 1,712,480	\$ 4,534,126

# STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION PROPRIETARY FUND FOR THE YEAR ENDED DECEMBER 31, 2022

OPED ATING DEVENUE	Water Fund	Sewer Fund	Total
OPERATING REVENUE Charges for services	\$ 728,896	\$ 725,223	\$ 1,454,119
OPERATING EXPENSES			
Personnel services	37,101	-	37,101
Contractual services	309,370	282,176	591,546
Depreciation	130,953	123,777	254,730
Repairs and maintenance	41,193	7,686	48,879
Insurance	33,104	3,308	36,412
Operating supplies	11,056	4,329	15,385
Other services and charges	42,446	1,368	43,814
Utilities	33,439	7,006	40,445
TOTAL OPERATING EXPENSES	638,662	429,650	1,068,312
OPERATING INCOME	90,234	295,573	385,807
NONOPERATING REVENUE (EXPENSE)			
Investment income	4,917	496	5,413
Interest and fiscal charges	(34,855)	(53,773)	(88,628)
TOTAL NONOPERATING REVENUE (EXPENSE)	(29,938)	(53,277)	(83,215)
NET INCOME	60,296	242,296	302,592
NET POSITION - BEGINNING OF YEAR, AS			
PREVIOUSLY STATED	2,832,479	1,517,886	4,350,365
Prior period adjustment - correction	(65,001)	-	(65,001)
Prior period adjustment - change in accounting principle	(6,128)	(47,702)	(53,830)
NET POSITION - BEGINNING OF YEAR, AS RESTATED	2,761,350	1,470,184	4,231,534
NET POSITION - END OF YEAR	\$ 2,821,646	\$ 1,712,480	\$ 4,534,126

### STATEMENT OF CASH FLOWS - PROPRIETARY FUND FOR THE YEAR ENDED DECEMBER 31, 2022

Cash paid to employees       (37,101)       - (37,101)         NET CASH PROVIDED BY       - (27,101)         OPERATING ACTIVITIES       222,880       419,350       642,230         CASH FLOWS FROM CAPITAL AND RELATED       FINANCING ACTIVITIES         Acquisition of capital assets       (67,107)       (5,106)       (72,213)         Due from other funds       (344,981)       - (344,981)         Principal repayments       (82,148)       (72,167)       (154,315)         Interest and fiscal charges       (34,855)       (53,773)       (88,628)		Water Fund	Sewer Fund	Total
Cash paid to suppliers       (470,608)       (305,873)       (776,481)         Cash paid to employees       (37,101)       -       (37,101)         NET CASH PROVIDED BY       222,880       419,350       642,230         CASH FLOWS FROM CAPITAL AND RELATED         FINANCING ACTIVITIES         Acquisition of capital assets       (67,107)       (5,106)       (72,213)         Due from other funds       (344,981)       -       (344,981)         Principal repayments       (82,148)       (72,167)       (154,315)         Interest and fiscal charges       (34,855)       (53,773)       (88,628)	CASH FLOWS FROM OPERATING ACTIVITIES			
Cash paid to employees       (37,101)       - (37,101)         NET CASH PROVIDED BY       - (27,101)         OPERATING ACTIVITIES       222,880       419,350       642,230         CASH FLOWS FROM CAPITAL AND RELATED       FINANCING ACTIVITIES         Acquisition of capital assets       (67,107)       (5,106)       (72,213)         Due from other funds       (344,981)       - (344,981)         Principal repayments       (82,148)       (72,167)       (154,315)         Interest and fiscal charges       (34,855)       (53,773)       (88,628)	Cash received from customers	\$ 730,589	\$ 725,223	\$ 1,455,812
NET CASH PROVIDED BY OPERATING ACTIVITIES       222,880       419,350       642,230         CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES         Acquisition of capital assets       (67,107)       (5,106)       (72,213)         Due from other funds       (344,981)       -       (344,981)         Principal repayments       (82,148)       (72,167)       (154,315)         Interest and fiscal charges       (34,855)       (53,773)       (88,628)	Cash paid to suppliers	(470,608)	(305,873)	(776,481)
OPERATING ACTIVITIES         222,880         419,350         642,230           CASH FLOWS FROM CAPITAL AND RELATED           FINANCING ACTIVITIES           Acquisition of capital assets         (67,107)         (5,106)         (72,213)           Due from other funds         (344,981)         -         (344,981)           Principal repayments         (82,148)         (72,167)         (154,315)           Interest and fiscal charges         (34,855)         (53,773)         (88,628)		(37,101)		(37,101)
CASH FLOWS FROM CAPITAL AND RELATED         FINANCING ACTIVITIES         Acquisition of capital assets       (67,107)       (5,106)       (72,213)         Due from other funds       (344,981)       -       (344,981)         Principal repayments       (82,148)       (72,167)       (154,315)         Interest and fiscal charges       (34,855)       (53,773)       (88,628)	NET CASH PROVIDED BY			
FINANCING ACTIVITIES         Acquisition of capital assets       (67,107)       (5,106)       (72,213)         Due from other funds       (344,981)       -       (344,981)         Principal repayments       (82,148)       (72,167)       (154,315)         Interest and fiscal charges       (34,855)       (53,773)       (88,628)	OPERATING ACTIVITIES	222,880	419,350	642,230
Acquisition of capital assets       (67,107)       (5,106)       (72,213)         Due from other funds       (344,981)       -       (344,981)         Principal repayments       (82,148)       (72,167)       (154,315)         Interest and fiscal charges       (34,855)       (53,773)       (88,628)	CASH FLOWS FROM CAPITAL AND RELATED			
Due from other funds       (344,981)       - (344,981)         Principal repayments       (82,148)       (72,167)       (154,315)         Interest and fiscal charges       (34,855)       (53,773)       (88,628)	FINANCING ACTIVITIES			
Principal repayments       (82,148)       (72,167)       (154,315)         Interest and fiscal charges       (34,855)       (53,773)       (88,628)	Acquisition of capital assets	(67,107)	(5,106)	(72,213)
Interest and fiscal charges (34,855) (53,773) (88,628)	Due from other funds	(344,981)	-	(344,981)
	Principal repayments	(82,148)	(72,167)	(154,315)
NET CARLUGED DI CARTELLAND	Interest and fiscal charges	(34,855)	(53,773)	(88,628)
NET CASH USED BY CAPITAL AND	NET CASH USED BY CAPITAL AND			
RELATED FINANCING ACTIVITIES (529,091) (131,046) (660,137)	RELATED FINANCING ACTIVITIES	(529,091)	(131,046)	(660,137)
CASH FLOWS FROM INVESTING ACTIVITIES	CASH FLOWS FROM INVESTING ACTIVITIES			
Investment income 4,917 496 5,413	Investment income	4,917	496	5,413
NET INCREASE (DECREASE)	NET INCREASE (DECREASE)			
IN CASH AND CASH EQUIVALENTS (301,294) 288,800 (12,494)	IN CASH AND CASH EQUIVALENTS	(301,294)	288,800	(12,494)
CASH AND CASH EQUIVALENTS -	CASH AND CASH EQUIVALENTS -			
<b>BEGINNING OF YEAR</b> 2,309,718 1,291,151 3,600,869	BEGINNING OF YEAR	2,309,718	1,291,151	3,600,869
CASH AND CASH EQUIVALENTS -	CASH AND CASH EQUIVALENTS -			
<b>END OF YEAR</b> \$2,008,424 \$1,579,951 \$3,588,375	END OF YEAR	\$ 2,008,424	\$ 1,579,951	\$ 3,588,375
Reconciliation of cash and cash equivalents:	Reconciliation of cash and cash equivalents:			
Cash and investments \$ 309,059 \$ 948,014 \$ 1,257,073	-	\$ 309.059	\$ 948.014	\$ 1,257.073
Restricted cash and investments 1,699,365 631,937 2,331,302		· · · · · · · · · · · · · · · · · · ·	*	
Total cash and cash equivalents \$2,008,424 \$1,579,951 \$3,588,375				

### RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED BY OPERATING ACTIVITIES

	Water Fund	Sewer Fund	Total
OPERATING INCOME	\$ 90,234	\$ 295,573	\$ 385,807
ADJUSTMENTS TO RECONCILE OPERATING INCOME TO NET CASH PROVIDED BY OPERATING ACTIVITIES			
Depreciation	130,953	123,777	254,730
Increase (decrease) in liabilities:			
Customer deposits TOTAL ADJUSTMENTS	1,693 132,646	123,777	1,693 256,423
NET CASH PROVIDED BY OPERATING ACTIVITIES	\$ 222,880	\$ 419,350	\$ 642,230

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2022

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City of Elsberry, Missouri, (the City) incorporated in 1879, is a fourth class city. The City operates under a Mayor and Board of Aldermen form of government and provides for the following services as authorized by its charter; public safety, public works, sanitation, parks and general administration.

The financial statements of the City include the financial activities of the City and any component units. The criteria used in determining the scope of the reporting entity are based on the provisions of GASB. The City is the primary government unit. Component units are those entities which are financially accountable to the primary government, either because the component unit will provide a financial benefit or impose a financial burden on the City. Based on the criteria identified in GASB 61 there are no significant component units required to be included as part of the reporting entity.

The significant accounting policies applied by the City in the preparation of the accompanying combined financial statements are summarized below:

### A. GOVERNMENT-WIDE AND FINANCIAL STATEMENTS

**Government-wide Financial Statements -** the government-wide financial statements consist of the statement of net position - modified cash basis and the statement of activities – modified cash basis and report information on all of the nonfiduciary activities of the Primary Government. The material effect of interfund activity has been eliminated from the government-wide financial statements.

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City include general government, police, public improvements, cultural and recreation and planning and development. The business-type activities of the City include water and sewer services.

The government-wide and fund financial statements are presented on the modified-cash basis of accounting which reports revenue when received and expenditures when paid.

The statement of activities demonstrates the degree to which the direct and indirect expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or activity. Program revenue includes: charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or activity and grants and contributions. Taxes and other items not properly included among program revenues are reported instead as general revenues.

**Fund Financial Statements -** Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

The City reports the following major governmental fund:

**The General Fund** - The City's primary operating fund, which accounts for all the financial resources and the legally authorized activities of the City except those required to be accounted for in other specialized funds.

The City reports the following major proprietary funds:

**The Water Fund** - The City uses this proprietary fund to account for the activities of providing water service to the citizens of the City.

**The Sewer Fund** - The City uses this proprietary fund to account for the activities of providing sewer services to the citizens of the City.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the Proprietary Fund are charges to customers for sales and services. Operating expenses for the Proprietary Fund include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

### B. MEASUREMENT FOCUS, BASIS OF ACCOUNTING AND FINANCIAL STATEMENT PRESENTATION

In the government-wide statement of net position - modified cash basis and the statement of activities - modified cash basis, governmental activities are presented using the economic resources measurement focus, within the limitations of the modified cash basis of accounting.

In the fund financial statements, the governmental funds utilize a "current financial resources" measurement focus as applied to the modified cash basis of accounting. Only current financial assets and liabilities are generally included on the balance sheet - modified cash basis. The operating statements present sources and uses of available spendable financial resources during a given period. Fund balances are used as measures of available spendable financial resources at the end of the period in each fund.

### B. MEASUREMENT FOCUS, BASIS OF ACCOUNTING AND FINANCIAL STATEMENT PRESENTATION - continued

The modified cash basis recognizes assets, liabilities, net position, revenues, and expenses when they result from cash transactions with a provision of depreciation in the government-wide statements. This basis is a comprehensive basis of accounting other than U.S. generally accepted account principles. As a result of the use of this modified cash basis of accounting, certain revenues (such as accounts receivable, lease receivables and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received by not yet paid and accrued expenses and liabilities) are not recorded in these financial statements.

The government's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from date of acquisition.

### C. CAPITAL ASSETS

Capital assets, which include land, buildings and improvements, equipment, and infrastructure assets (e.g., roads, sidewalks, traffic lights, street lights, sewer lines and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the City as assets with an initial individual cost of \$5,000 or more and an estimated useful life in excess of one year. Infrastructure assets with an initial cost of \$25,000 or more are also capitalized and depreciated. Donated capital assets are recorded at estimated fair market value at the date of donation. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives is not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed. No interest was capitalized during the year ended December 31, 2022.

Capital assets of the City are depreciated using a straight-line method over the following estimated useful lives:

Major Group	Life
Buildings and improvements	5 - 40 years
Equipment	7 - 10 years
Land improvements	20 years
Infrastructure	10 - 50 years

As a result of the implementation of GASB 34, the City is accounting for infrastructure assets on its financial statements. The government-wide financial statements do not reflect those infrastructure assets completed prior to July 1, 2000.

### D. **ESTIMATES**

The preparation of financial statements in conformity with modified cash basis of accounting requires the City to make estimates and assumptions that affect the reported amounts of assets and liabilities at fiscal year-end and revenues and expenditures during the reporting period. Actual results could vary from the estimates that management uses.

### E. RESTRICTED CASH AND INVESTMENTS

Certain cash and investments are restricted for the repayment of debt, construction or purchase of assets or repair and replacement of assets with outstanding debt.

### F. INTERFUND TRANSACTIONS

Transactions that constitute reimbursements to a fund for expenditures initially made from it that are applicable to another fund are recorded as expenditures in the reimbursing fund and as reductions of expenditures in the fund that is reimbursed.

All other interfund transactions are reported as transfers. Transfers between governmental funds are eliminated in the conversion to the government-wide financial statements, while transfers between governmental and proprietary funds are reported "net".

### G. COMPENSATED ABSENCES

The policy for vacation pay allows employees to take time off with pay. One year's worth of vacation may be carried over to the next year but an employee cannot accumulate more than two years worth of vacation. Employees are provided sick leave but are not paid for unused time upon termination of employees.

### H. LONG-TERM LIABILITIES

In the government-wide financial statements and proprietary funds financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities or proprietary fund type statements of net assets. Initial-issue bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method. Bond issuance costs, including underwriters' discount, are expensed when incurred. Amortization of bond premiums or discounts, and deferred amounts on refunding are included in interest expense.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

### H. NET POSITION AND FUND BALANCE

In the fund financial statements, governmental funds report aggregate amounts for five classifications of fund balances based on the constraints imposed on the use of these resources. The five classifications of fund balance are as follows:

**Nonspendable** - Resources which cannot be spent because they are either a) not in spendable form or; b) legally or contractually required to be maintained intact.

**Restricted** - Resources with constraints placed on the use of resources are either a) externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or b) imposed by law through constitutional provisions or enabling legislation.

**Committed** - Resources which are subject to limitations the government imposes upon itself at its highest level of decision making (ordinance), and that remain binding unless removed in the same manner.

**Assigned** - Resources neither restricted nor committed for which a government has a stated intended use as established by the Board of Alderman or an official to which the Board of Alderman has delegated the authority to assign amounts for specific purposes.

**Unassigned** - Resources which cannot be properly classified in one of the other four categories. The General Fund is the only fund that reports a positive unassigned fund balance amount. Unassigned balances also include negative balances in the governmental funds reporting resources restricted for specific programs.

The City would typically use restricted fund balances first, followed by committed resources and assigned resources, as appropriate opportunities arise, but reserves the right to selectively spend unassigned resources first.

### I. CASH AND INVESTMENTS

For purposes of the statement of cash flows, the City has defined cash and cash equivalents to be investments with an original maturity of three months or less.

The City is authorized to invest funds not immediately needed for the purposes to which the funds are applicable, in obligations of the United States Treasury, United States Government Agencies, Repurchase Agreements, Certificates of Deposit, Banker's Acceptance and Commercial Paper.

#### J. PENSIONS

For purposes of measuring the net pension liability (assets), deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Missouri Local Government Employees Retirement System (LAGERS) and additions to/deductions from LAGERS fiduciary net position have been determined on the same basis as they are reported by LAGERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

### K. DEFERRED OUTFLOWS/INFLOWS OF RESOURCES

In addition to assets, the financial statements will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to future periods and so will not be recognized as an outflow of resources (expense/expenditure) until then. In addition to liabilities, the financial statements will sometimes report a separate section for deferred inflow of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to future periods and so will not be recognized as an inflow of resources (revenue) until that time. The City reports Deferred Outflows/Inflows of Resources as follows:

**Pension** - Deferred outflows and inflows of resources related to pensions represents the net difference between projected and actual earnings on pension plan investments, changes in assumptions, and the difference between expected and actual plan experience.

### 2. BUDGETS AND BUDGETARY ACCOUNTING

The City follows these procedures in establishing the budgetary data reflected in the required supplementary information in the financial statements:

- a. The Budget is presented to Board of Aldermen at the December meeting. The operating budget includes proposed expenditures and the means of financing them.
- b. Prior to January 1, the budget is adopted by the Board of Aldermen.
- c. Budgets are adopted on a modified cash basis except Proprietary Funds which include capital outlay as an expense.
- d. Budget amendments must be approved by the Board of Aldermen.
- e. All annual appropriations lapse at fiscal year-end.

### 3. CASH AND INVESTMENTS

**Cash** - The City maintains a cash and investment pool that is available for use by all funds. Each fund's portion of this pool is shown on the balance sheet as cash and investments.

The City's bank deposits are required by state law to be collateralized by the deposit of certain securities in an amount at least equal to the uninsured deposits with the financial institution. The value of the securities must amount to the total of the City's cash not insured by the Federal Deposit Insurance Corporations. As of December 31, 2022, the City's bank deposits totaled \$4,131,253. The bank balances were covered by federal depository insurance in the amount of \$294,810 and the remainder was covered by collateral pledged in the name of the City and held by the pledging bank's trust department or agent.

**Restricted Cash and Investments** - Cash and investments are restricted for debt service reserves, grant projects and capital improvements as of December 31, 2022.

### 3. **CASH AND INVESTMENTS** - continued

**Investments** - Statutes authorize the City to invest in obligations of the U.S. Treasury, agencies, and instrumentalities, certain commercial paper, and certificates of deposit if the depository selected has deposited securities under the provisions of Sections 110.010 and 110.020, RSMo.

**Credit Risk** - The City does not have a formal policy addressing credit risk. As a general rule the City follows the State of Missouri's authorized forms of investments. These types of investment inherently have very limited credit risk.

Custodial Credit Risk - For deposits and investments, the custodial credit risk is the risk that in the event of the failure of the counterparty, the City will be able to recover the value of its investments or collateral securities that are in the possession of an outside party. It is the City's policy that all deposits and investments be insured, covered by collateral or be investments backed by the full faith and credit of the United States Government. All securities, which serve as collateral against the deposits of a depository institution must be safekept at a non-affiliated custodial facility. Investments of the City are generally insured, collateralized or invested in securities of the United States or its agencies.

**Interest Rate Risk** - Interest rate risk is the risk that investments fair value will be affected by changes in interest rates. The City does not have a formal investment policy addressing interest rate risk. The city did not have any investments subject to interest rate risk during the year ended December 31, 2022.

**Concentration of Credit Risk** - The City places no limit on the amount that may be invested in any one issuer.

### 4. **DUE TO/FROM OTHER FUNDS**

Due to/from other funds as of December 31, 2022 were as follows:

	_	Due From		Due To
General Fund Water Fund	\$	344.981	\$	334,981

### 5. CAPITAL ASSETS

Capital asset activity for the primary government for the year ended December 31, 2022 is as follows:

1 7 1	Balance,	J	Transfers	Balance
	Beginning Of Year	Additions	And Deletions	End Of Year
Governmental activities:	01 1 001	Tuditions	Deterions	01 1 641
Capital assets, not being depreciated				
Land	\$ 403,106	\$	. \$	\$ 403,106
Capital assets, being depreciated				
Buildings	124,212	-	-	124,212
Equipment and vehicles	197,020	32,198	-	229,218
Infrastructure	289,513	93,195	. <u> </u>	382,708
Total capital assets, being depreciated	610,745	125,393		736,138
Less accumulated depreciation for:				
Buildings	(77,590)	(4,651)	_	(82,241)
Equipment and vehicles	(165,133)	(11,670)	_	(176,803)
Infrastructure	(152,088)	(10,533)	-	(162,621)
Total accumulated depreciation	(394,811)	(26,854)	-	(421,665)
Total capital assets, being				
depreciated, net	215,934	98,539	<u> </u>	314,473
Subtotal governmental activities	619,040	98,539		717,579
Business-type activities:				
Capital assets, being depreciated				
Buildings	40,261	_	-	40,261
Equipment and vehicles	279,160	10,213	_	289,373
Infrastructure	7,560,639	62,000	_	7,622,639
Total capital assets,				
being depreciated	7,880,060	72,213		7,952,273
Less accumulated depreciation for:				
Buildings	(26,525)	(1,004)	-	(27,529)
Equipment and vehicles	(236,110)	(21,007)	-	(257,117)
Infrastructure	(2,277,611)	(232,719)		(2,510,330)
Total accumulated depreciation	(2,540,246)	(254,730)	<u> </u>	(2,794,976)
Total capital assets, being				
depreciated, net	5,339,814	(182,517)		5,157,297
Subtotal business-type	5,339,814	(182,517)		5,157,297
Total, Net Capital Assets	\$ 5,958,854	\$ (83,978)		\$ 5,874,876

### 5. **CAPITAL ASSETS** - continued

Depreciation expense was charged to functions/programs of the primary government as follows:

General Fund:

Governmental activities \$ 26,854

Business-type activities:

Water and sewer \$ 254,730

### 6. LONG-TERM DEBT

During 2004, the City issued Waterworks and Sewerage System Revenue Bonds for extension and improvement to the water and sewer system. The bonds are recorded in the Water Fund and will be serviced by that fund. On December 31, 2022, the outstanding principal on the bonds consists of the following:

\$35,000

Waterworks and Sewerage System
Refunding Revenue Bonds - Series 2002
UMB Bank, N.A.
Interest rate - 2.05% to 5.5%
Matures - 2023
Annual payments on January 1 and
July 1 range from \$35,000 to \$42,998

In 2012, the City approved the issuance of Combined Waterworks and Sewerage System Revenue Bonds for the purpose of acquiring, constructing, improving and extending the City's combined waterworks and sewerage system. The debt is recorded in the Water Funds and will be serviced by that fund. On December 31, 2013, the outstanding principal on the debt consisted of the following:

Combined Waterworks and Sewerage System Revenue Bonds
Interest rate - 2%
Matures - 2048
Annual payments of \$79,378

During 2018, the City approved the issuance of Combined Waterworks and Sewerage System Revenue Bonds for the purpose of acquiring, constructing, improving and extending the City's combined waterworks and sewerage system. The debt is recorded in the Sewer Funds and will be serviced by that fund. On December 31, 2022, the outstanding principal on the debt consisted of the following:

Combined Waterworks and Sewerage System Revenue Bonds
Interest rate - 1.875%

Matures - 2053
Monthly payments of \$10,495

### 6. **LONG-TERM DEBT** - continued

The annual principal and interest requirements of the Proprietary Funds debt are as follows for the years ended December 31:

YEAR	_ <u>F</u>	PRINCIPAL	INTEREST			TOTAL
2023	\$	155,970	\$	86,098	\$	242,068
2024	*	123,308	·	82,010	•	205,318
2025		125,693		79,625		205,318
2026		128,124		77,194		205,318
2027		130,602		74,716		205,318
2028-2032		681,888		334,702		1,016,590
2033-2037		761,436		265,154		1,026,590
2038-2042		837,981		188,609		1,026,590
2043-2047		922,229		104,361		1,026,590
2048-2052		582,543	_	22,037		604,580
TOTALS	\$	4,449,774	\$	1,314,506	\$	5,764,280

A summary of changes in long-term debt for the year ended December 31, 2022 is as follows:

		Balance, Beginning Of Year	į	Additions	Reductions	-	Balance, End Of Year	-	One Year
Business-type activities:									
Combined Waterworks and									
Sewerage System Revenue Bonds:									
Series 2002	\$	70,000	\$	-	\$ (35,000)	\$	35,000	\$	35,000
Series 2012		1,633,176		-	(47,148)		1,586,028		47,439
Series 2018	_	2,900,914		_	(72,168)	_	2,828,746	_	73,531
Total	\$_	4,604,090	\$		\$ (154,316)	\$	4,449,774	\$	155,970

The revenue bonds are collateralized by the revenue from the sewer system and the various special funds established by the bond ordinances. The ordinances provide that the revenue of the system is to be used first to pay operating and maintenance expenses of the system and second to establish and maintain the revenue bond funds. Any remaining revenues may then be used for any lawful purpose. Deposits in the revenue bond funds are to be made by the first day of each month. The ordinances also contain certain provisions which require the City to maintain pledged revenues, as defined in the ordinances, for each year of at least 110% of the annual debt service requirements. For fiscal year December 31, 2022, the revenue bond coverage was in compliance.

### 7. **PROPERTY TAX**

The City's property tax is levied each year on the assessed value listed as of the prior January 1 for all real and personal property located in the City. Taxes are levied on September 1 and payable by December 31. A lien is placed on the property on January 1 and is then subject to interest and penalties. The assessed value at January 1, 2022, upon which the 2022 levy was based for real, personal and public utility property, was \$19,639,729. The City's tax rate was levied at \$0.5176 and \$0.1552 per \$100 of assessed valuation for the General Fund and the Cemetery Fund, respectively.

### 8. PENSION PLAN

### **Plan Description**

The City's defined benefit pension plan provides certain retirement, disability, and death benefits to plan members and beneficiaries. The City participates in the Missouri Local Government Employees Retirement System (LAGERS). LAGERS is an agent multiple-employer, statewide public employee pension plan established in 1967 and administered in accordance with RSMo. 70.600-70.755. As such, it is LAGERS responsibility to administer the law in accordance with the expressed intent of the General Assembly. The plan is qualified under the Internal Revenue Code Section 401(a) and is tax exempt. The responsibility for the operations and administration of LAGERS is vested in the LAGERS Board of Trustees consisting of seven persons. LAGERS issues a publicly available financial report that includes financial statements and required supplementary information. This report may be obtained by accessing the LAGERS website at www.molagers.org.

### **Benefits Provided**

LAGERS provides retirement, death, and disability benefits. Benefit provisions are adopted by the governing body of the employer, within the options available in the state statutes governing LAGERS. All benefits vest after 5 years of credited service. Employees who retire on or after age 60 (55 for police) with 5 or more years of service are entitled to an allowance for life based upon the benefit program information provided below. Employees may retire with an early retirement benefit with a minimum of 5 years of credited service and after attaining age 55 (50 for police) and receive a reduced allowance.

	2022
D	1.050/.6.1:6
Benefit Program	1.25% for life
Final Average Salary	5 years
Member Contribution Rate	0%

Benefit terms provide for annual post retirement adjustments to each member's retirement allowance subsequent to the member's retirement date. The annual adjustment is based on the increase in the Consumer Price Index and is limited to 4% per year.

### **Employees Covered By Benefit Terms**

At June 30, 2022, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefits	9
Inactive employees entitled to but not yet receiving benefits	10
Active employees	4
TOTAL	23

Contributions - The City is required to contribute amounts at least equal to the actuarially determined rate, as established by LAGERS. The actuarially determined rate is the estimated amount necessary to finance the cost of benefits earned by employees during the year, with an additional amount to finance an unfunded accrued liability. Full-time employees of the City do not contribute to the pension plan. Contribution rates were 31.2% (General) and 5.1% (Police) of annual covered payroll for the year ended December 31, 2022.

**Net Pension Liability (Asset)** - The City's net pension liability (asset) was measured as of June 30, 2022, and the total pension liability used to calculate the net pension liability (asset) was determined by an actuarial valuation as of February 28, 2022.

**Actuarial assumptions -** The total pension liability in the February 28, 2022 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.75% wage; 2.25% price
Salary Increase	2.75% to 6.55% including wage inflation
Investment rate of return	7.00%, net of investment expenses

The healthy retiree mortality tables, for post-retirement mortality, were 115% of the PubG-2010 Retiree Mortality table for males and females. The disabled retiree mortality tables, for post-retirement mortality, were 115% of the PubNS-2010 Disabled Retiree Mortality table for males and females. The pre-retirement mortality tables used were 75% of the PubG-2010 Employee Mortality tables for males and females of General groups and 75% of the PubS-2010 Employee Mortality for males and females of Police, Fire and Public Safety groups. Mortality rates for a particular calendar year are determined by applying the MP-2020 mortality improvement scale to the above described tables.

The actuarial assumptions used in the February 28, 2022 valuation were based on the results of an actuarial experience study for the period March 1, 2010 through February 28, 2015.

The long-term expected rate of return on pension plan investments was determined using a model method in which the best-estimate ranges of expected future real rates of return (expected returns, net of investment expenses and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset	Target	Long-Term Expected			
Class	Allocation	Real Rate of Return			
Equity	35.00%	4.78%			
Alpha	15.00	3.67			
Fixed Income	31.00	1.41			
Real Assets	36.00	3.29			
Strategic Assets	8.00	5.25			
Cash/Leverage	-25.00	-0.29			

**Discount rate** - The discount rate used to measure the total pension liability is 7.00%. The projection of cash flows used to determine the discount rate assumes that employer and employee contributions will be made at the rates agreed upon for employees and the actuarially determined rates for employers. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to pay all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payment to determine the total pension liability.

### **Changes in the Net Pension Liability (Asset)**

		Total	Plan	Net Pension
		Pension	Fiduciary	Liability
	_	Liability	Net Position	(Asset)
Balances as of June 30, 2021	\$	715,466	\$ 834,652	\$ (119,186)
Changes for the year:				
Service cost		15,136	-	15,136
Interest on pension liability		48,819	-	48,819
Difference between expected				
and actual experience		1,176	-	1,176
Changes of assumptions		-	-	-
Contributions - employer		-	25,158	(25,158)
Net investment income		-	686	(686)
Benefit payments,				
including refunds		(51,880)	(51,880)	-
Administrative expenses		-	(1,878)	1,878
Other (net transfers)	_	-	(23,691)	23,691
Net changes		13,251	(51,605)	64,856
Balances as of June 30, 2022	\$	728,717	\$ 783,047	\$ (54,330)

Sensitivity of the net pension liability (asset) to changes in the discount rate - The following presents the Net Pension Liability (Asset) of the employer, calculated using the discount rate of 7.00%, as well as what the employer's Net Pension Liability (Asset) would be using a discount rate that is 1 percentage point lower (6.00%) or one percentage point higher (8.00%) than the current rate.

			Current	
		1%	Discount	1%
	_	Decrease	Rate	Increase
Net pension liability (asset)	\$	35,814	\$ (54,330)	\$ (128,492)

### Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended December 31, 2022 the City recognized negative pension expense of \$16,742.

The employer reported deferred outflows and inflows of resources related to the pension from the following sources:

		Deferred		Deferred
		Outflow of		Inflow of
	_	Resources		Resources
Differences between expected and actual experience	\$	6,519	\$	(2,201)
Changes in assumptions		-		(3,609)
Net differences between projected and actual				
earnings on pension plan investments		-		(37,613)
Employer contributions subsequent to the				
measurement date	_	13,790	_	_
Totals	\$	20,309	\$	(43,423)

The amount reported as deferred outflows of resources resulting from City contributions subsequent to the measurement date of \$13,790 will be recognized as a reduction in the Net Position Liability (Asset) in the next fiscal year. The other deferred outflows and deferred inflows of resources related to the pension will be recognized in pension expense in the fiscal years as follows:

Year	
2023	\$ (13,427)
2024	(13,051)
2025	(21,614)
2026	11,188

### 9. EXCESS OF EXPENDITURES OVER APPROPRIATIONS

For the year ended December 31, 2022, expenditures exceeded appropriations in the following funds (the legal level of budgetary control):

				E	Expenditures
	Budget	ed			In Excess
	_Appropri	ation	Expenditures		of Budget
General Fund	\$ 905	035 \$	1,009,631	\$	104,596
Cemetery Fund	61	957	67,990		6,033

### 10. COMMITMENTS AND CONTINGENCIES

From time to time, the City is a party to various pending claims and legal actions arising in the ordinary course of its operations. Although the outcome of such matters cannot be forecast with certainty, in the opinion of management, all such matters are adequately covered by insurance, or if not covered, are without merit or involve amounts such that an unfavorable disposition would not have a material effect on the financial statements of the City.

### 10. **COMMITMENTS AND CONTINGENCIES** - continued

The City leases space for the police operations on a month-to-month basis for \$500 per month.

### 11. RISK MANAGEMENT

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City maintains commercial insurance coverage covering each of those risks of loss. Management believes such coverage is sufficient to preclude any significant uninsured losses to the City. Claims have not exceeded coverage in the last three years.

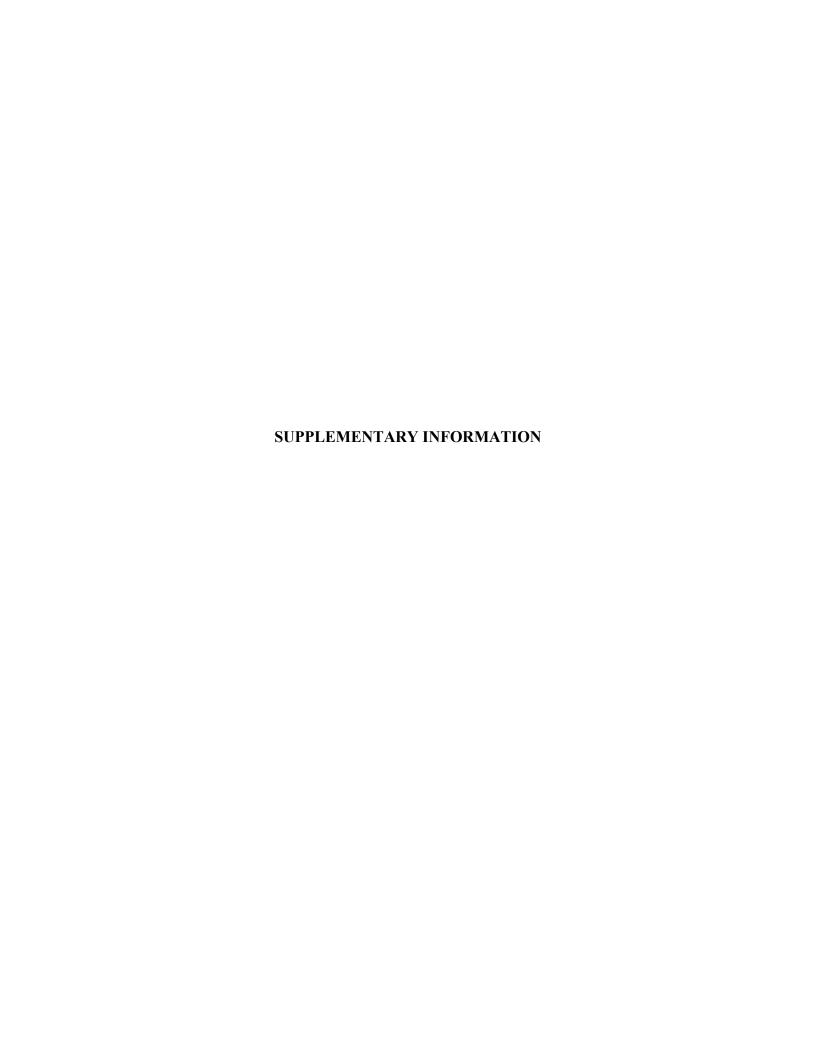
### 12. PRIOR PERIOD ADJUSTMENT

**Correction** - During the year ended December 31, 2022, the City identified corrections to depreciation expense in the Water Fund. An adjustment was made to the beginning balance of this proprietary fund in the amount of \$65,001.

Change in accounting principle - In 2022, the City changed its method of accounting to the modified cash basis. Under the new accounting method, fixed assets, customer deposits, bonds held and long-term debt are recorded on the balance sheet of the governmental funds and the statement of net position in the proprietary funds while revenues are recognized when received rather than when earned and expenditures are recognized when cash is disbursed rather than when the obligation is incurred. The effect of the change decreased net position for the year ended December 31, 2021 by \$222,572 in the governmental activities, \$78,272 in the General Fund, \$13,552 in the Cemetery Fund, \$71,129 in the Water Fund and \$47,702 in the Sewer Fund.

### 13. SUBSEQUENT EVENTS

Management has evaluated subsequent events through the date of the audit report which is the date the financial statements were available to be issued.



## REQUIRED SUPPLEMENTARY INFORMATION BUDGETARY COMPARISON SCHEDULE GENERAL FUND

FOR THE YEAR ENDED DECEMBER 31, 2022

	BUDGET						VARIANCE WITH FINAL BUDGET POSITIVE	
	OI	RIGINAL		FINAL	A	CTUAL	(NE	GATIVE)
OPERATING REVENUE								
Taxes	\$	642,852	\$	642,852	\$	658,877	\$	16,025
Charges for services		196,000		196,000		202,971		6,971
Licenses and permits		12,600		12,600		11,080		(1,520)
Fines and forfeitures		74,885		74,885		43,750		(31,135)
Investment income		1,300		1,300		465		(835)
Grants		-		-		211,574		211,574
Miscellaneous		12,990		12,990		3,917		(9,073)
TOTAL OPERATING REVENUE		940,627		940,627		1,132,634		192,007
EXPENDITURES								
Current:								
Administrative		424,000		424,000		416,068		7,932
Public works		200,960		200,960		185,867		15,093
Police department		250,100		250,100		265,691		(15,591)
Municipal court		24,950		24,950		32,813		(7,863)
Culture and recreation		5,025		5,025		3,856		1,169
Capital outlays		-		-		105,336		(105,336)
Debt service:								
Principal, interest and fiscal charges		-		-		-		-
TOTAL EXPENDITURES		905,035		905,035		1,009,631		(104,596)
EXCESS OF REVENUES OVER								
(UNDER) EXPENDITURES		35,592		35,592		123,003	\$	87,411
FUND BALANCE - BEGINNING OF YEAR,								
AS RESTATED		(41,850)		(41,850)		(41,850)		
		( ) */		( ) •/		( ) •)		
FUND BALANCE - END OF YEAR	\$	(6,258)	\$	(6,258)	\$	81,153		

# REQUIRED SUPPLEMENTARY INFORMATION BUDGETARY COMPARISON SCHEDULE CEMETERY FUND FOR THE YEAR ENDED DECEMBER 31, 2022

VARIANCE WITH

	BUDGET						FINAL BUDGET POSITIVE	
	Ol	RIGINAL		FINAL	A	CTUAL	(NEGATIVE)	
OPERATING REVENUE	Ф	40 114	Ф	40 114	ф	25.500	Ф	(14.51.6)
Taxes	\$	40,114	\$	40,114	\$	25,598	\$	(14,516)
Charges for services		18,700		18,700		16,904		(1,796)
Investment income		250		250		138		(112)
Lot sales		8,000		8,000		1,000		(7,000)
TOTAL OPERATING REVENUE		67,064		67,064		43,640		(23,424)
EXPENDITURES								
Current:								
Public works		37,457		37,457		47,934		(10,477)
Capital Outlay		24,500		24,500		20,056		4,444
TOTAL EXPENDITURES		61,957		61,957		67,990		(6,033)
EXCESS OF REVENUES OVER								
(UNDER) EXPENDITURES		5,107		5,107		(24,350)	\$	(29,457)
FUND BALANCE - BEGINNING OF YEAR,								
AS RESTATED		132,048		132,048		132,048		
FUND BALANCE - END OF YEAR	\$	137,155	\$	137,155	\$	107,698		

### REQUIRED SUPPLEMENTARY INFORMATION NOTE TO REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2022

### 1. BUDGETARY INFORMATION

The City prepares it budget on modified cash basis of accounting. The budgetary process is detailed in Note 2 of the notes to financial statements.

## REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CHANGES IN NET PENSION LIABILITY (ASSET) AND RELATED RATIOS YEARS ENDING DECEMBER 31,

	2022	2021	2020	2019	2018	2017	2016	2015
Total Pension Liability				· <u> </u>				
Service cost	\$ 15,136	\$ 9,706	\$ 11,238	\$ 13,880	\$ 15,285	\$ 15,489	\$ 12,599	\$ 13,439
Interest on the total pension liability	48,819	49,139	53,296	52,355	50,973	48,928	42,995	44,605
Change of benefit terms	-	-	-	-	-	-	-	-
Difference between expected and actual experience	1,176	29,499	(77,205)	(12,139)	(7,824)	1,766	54,497	(26,740)
Changes of assumptions	-	(22,066)	-	-	-	-	23,071	-
Benefit payments, including refunds	(51,880)	(46,838)	(41,074)	(38,631)	(38,709)	(37,061)	(67,921)	(38,776)
Net change in total pension liability	13,251	19,440	(53,745)	15,465	19,725	29,122	65,241	(7,472)
Total pension liability - beginning	715,466	696,026	749,771	734,306	714,581	685,459	620,218	627,690
Total pension liability - ending	\$ 728,717	\$ 715,466	\$ 696,026	\$ 749,771	\$ 734,306	\$ 714,581	\$ 685,459	\$ 620,218
	· · · · · · · · · · · · · · · · · · ·	·		·				
Plan Fiduciary Net Position								
Contributions-employer	25,158	26,627	24,603	30,854	29,048	27,936	31,302	31,679
Contributions-employee	-	-	-		-	-	-	-
Net investment income	686	209,917	8,413	39,321	68,270	60,459	(1,034)	10,043
Benefit payments, including refunds	(51,880)	(46,838)	(41,074)	(38,631)	(38,709)	(37,061)	(67,921)	(38,776)
Pension plan administrative expense	(1,878)	(1,746)	(1,747)	(1,689)	(1,365)	(1,180)	(1,178)	(1,398)
Other (net transfer)	(23,691)	5,217	9,322	3,649	7,140	8,135	(9,366)	6,946
Net change in plan fiduciary net position	(51,605)	193,177	(483)	33,504	64,384	58,289	(48,197)	8,494
Plan fiduciary net position - beginning	834,652	641,475	641,958	608,454	544,070	485,781	533,978	525,484
Plan fiduciary net position - ending	\$ 783,047	\$ 834,652	\$ 641,475	\$ 641,958	\$ 608,454	\$ 544,070	\$ 485,781	\$ 533,978
Employer net pension liability (asset)	\$ (54,330)	\$ (119,186)	\$ 54,551	\$ 107,813	\$ 125,852	\$ 170,511	\$ 199,678	\$ 86,240
Plan fiduciary net position as a percentage of the								
Total pension liability	107.46	% 116.66 %	6 92.16 9	% 85.62 %	82.86 %	76.14 %	70.87 %	86.10 %
Covered employee payroll	\$ 182,293	\$ 187,818	\$ 83,177	\$ 167,235	\$ 174,361	\$ 190,628	\$ 189,864	\$ 158,854
Employer's net pension asset as a percentage of covered employee payroll	(29.80) %	(63.46) %	65.58 %	64.47 %	72.18 %	89.45 %	105.17 %	54.29 %

### Notes to schedule:

Information for years prior to implementation of GASB 68 is not available; amounts presented for the year end were determined as of December 31, the measurement date.

## REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF EMPLOYER CONTRIBUTIONS LAST TEN FISCAL YEARS

Year ended December 31,	Det	ctuarial cermined atribution	Actual Contribution		Contribution Deficiency (Excess)		Covered Payroll	Actual Contribution as a % of Covered Payroll
2013	\$	34,057	\$ 34,057	\$	_	\$	192,975	17.65 %
2014		37,234	33,479		3,755		174,186	19.22
2015		32,088	32,088		-		177,933	18.03
2016		28,166	28,166		-		170,344	16.53
2017		34,273	29,776		4,497		187,296	15.90
2018		32,358	29,305		3,053		174,768	16.77
2019		37,442	26,985		10,457		117,204	23.02
2020		27,594	25,898		1,696		113,916	22.73
2021		27,053	26,337		716		209,589	12.57
2022		25,878	25,878		-		203,629	12.71

#### **Notes to Schedule of Contributions**

Valuation date: 02/28/22

**Notes:** The roll-forward of total pension liability from February 28, 2022 to June 30, 2022 reflects

expected service cost and interest reduced by actual benefit payments.

Methods and assumptions used to determine contribution rates:

Actuarial cost method Entry age normal and modified terminal funding

Amortization method A level percentage of payroll amortization method is used to amortize the

UAAL over a closed period of years. If the UAAL (excluding the UAAL associated with benefit changes) is negative, then this amount is amortized over the greater of (i) the remaining initial amortization period

or (ii) 15 years.

Remaining amortization period

Asset valuation method

Inflation Salary increases

Investment rate of return

Retirement age

`

Multiple bases from 7 to 15 years

5-year smoothed market; 20% corridor

2.75% wage inflation; 2.25% price inflation 2.75% to 6.75% including wage inflation

7.00%, net of investment expenses

Experience-based table of rates that are specific to the type of eligibility

condition.

Mortality The healthy retiree mortality tables, for post-retirement mortality, used in

evaluating allowaces to be paid were 115% of the PubG-2010 Retiree Mortality Table for males and females. The disabled retiree mortality tables, for post-retirement mortality, used in evaluating allowances to be paid wre 115% of the PubNS-2010 disabled mortality table for males and females. The pre-retirement mortality tables used were 75% of the PubG-2010 employees mortality table for males and females of General groups and 75% of the PubS-2010 Employee Mortality Table for males and

females of the Police, Fire and Public Safety groups.

Mortality rates for a particular calendar years are determined by applying the MP-2020 mortality improvement scale to the above described tables.

**Other information:** None